Copyright is owned by the Author of the thesis. Permission is given for a copy to be downloaded by an individual for the purpose of research and private study only. The thesis may not be reproduced elsewhere without the permission of the Author.

THE VIABILITY OF DEVELOPING MAORI LEASEHOLD LAND:

The Case of Part XXIII Hill Country Leases in the

Tairawhiti Land District

A thesis presented in partial fulfilment of the requirements for the degree of Master of Agricultural Economics at Massey University

Georgina Maree Iritana Tattersfield

1983

83.12403

ABSTRACT

This Thesis is concerned with assessing the extent of underutilization and reversion that has occurred on land leased under the provisions of Part XXIII of the 1953 Maori Affairs Act. It seeks to determine the constraints that exist to the development of Part XXIII leases. Further it attempts to find ways to overcome these constraints, that are compatible with the needs of the Maori people. Chapter One of this thesis discusses the reasons for this study. It outlines the objects of the study and reviews the design of research used to obtain these objects. Chapter Two deals with the selection of a sample of Part XXIII leases to be studied and assesses their relative states of development. Chapter Three describes the Tairawhiti Land District, the farm environment in which the lease Chapter Four reviews the evolution of Maori Land Tenure sample exists. and discusses the institutional and administrative problems that have resulted from changes in it. This chapter identifies 438/53 trusts and incorporations as modes of administration for Maori land that are more compatible, than Part XXIII of the 1953 Act, with the ancient ideals of the Maori people. Chapter Five identifies specific institutional, physical, financial and management factors that can constrain the development of Part XXIII leases. Chapter Six analyses the relationship between specific factors throught to constrain Part XXIII lease farm development and actual states of development on the sample leases. Chapter Seven draws conclusions on the analysis done in Chapter Six and makes recommendations on ways to promote the farm development of land presently leased under the provisions of Part XXIII of the 1953 Maori Affairs Act.

ACKNOWLEDGEMENTS

The author wishes to express a deep appreciation for the advice and encouragement given by Dr Anton Meister during this study. The financial assistance provided by grants from the Ministry of Agriculture and Fisheries and the Maori Education Foundation are gratefully acknowledged.

Thanks are due to the Maori Affairs Department, particularly the Maori Trustee's Office in Gisborne, the mapping division of Lands and Survey, the Rural Banking and Finance Corporation and the Ministry of Agriculture and Fisheries for their assistance in providing data for this study.

The efforts of the many other people who assisted with this study are appreciated.

Special thanks to my family.

Georgina Tattersfield

August 1983

TABLE OF CONTENTS

Page No.

ABSTRACT				ii
ACKNOWLEDGEMENTS				iii
LIST OF FIGURES				vii
LIST OF ABBREVIATIONS				ix
CHAPTER ONE:	INTR	INTRODUCTION		
	1.	Introd	uction	1
	2.	Object:	ives of the Study	7
	3.	Outlin	e to Research Design	8
CHAPTER TWO:	STAT	STATES OF DEVELOPMENT ON SELECTED		
	PART	PART XXIII LEASES		
	1.	The Pop	pulation	11
	2.	The Se	lection of a Sample	11
	3.	The Sau	mple	13
	4.		of Development on XIII Leases	16
CHAPTER THREE:	THE	TAIRAWH	ITI LAND DISTRICT	26
	1.	Introd	action	26
	2.	Locati	on	26
	3.	Topogra	aphy	26
	4.	Geolog	7	28
	5.	Soils a	and Fertilizer Requirements	28
	6.	Soil E	cosion	29
	7.	Climat	2	30
	8.	Farms a	and Farm Size	30
	9.	Land U	se (Present and Potential)	33
	10.	Rural availa	Community and labour bility	37
	11.	Auxili	ary Services	37
	12.	Source	s of Development Finance	44
		12.1	The Rural Banking and Finance Corporation	44
		12.2	The Maori Land Board and Maori Land Advisory Committees	45
		12.3	Other Sources of Development Finance	48

CHAPTER FOUR:	HIS	TORICAL INTRODUCTION: INSTITUTIONAL	51	
CHATTER FOOR.				
	AND ADMINISTRATIVE PROBLEMS FACED BY MAORI LAND			
	PIAOI			
	1.	Introduction	51	
	2.	Pre-European Maori land tenure	52	
	3.	The Treaty of Waitangi	54	
	4.	The Native Land Acts and the establishment of the Maori Land Court	56	
	5.	Maori Land Law 1900 to 1952	58	
	6.	The Maori Affairs Act 1953	61	
	7.	Maori Land Legislation today	61	
	8.	Incorporations and the Section 438/53 trust	62	
	9.	Administrative problems resulting from individualized ownership	69	
CHAPTER FIVE:	FAC	TORS THAT CAN CONSTRAIN PART XXIII	77	
	LEASE FARM DEVELOPMENT			
	1.	Institutional factors	77	
		1.1 Introduction	77	
		1.2 Specific Institutional factors studied	83	
	2.	Physical Factors	87	
		2.1 Specific Physical factors studied	87	
	3.	Management Factors	89	
		3.1 Specific Management Factors studied	90	
	4.	Financial Factors	92	
		4.1 Specific Financial factors studied	93	
CHAPTER SIX:	THE	EFFECT OF NEGATIVE FACTORS AND	97	
	POS	ITIVE INFLUENCES ON DEVELOPMENT		
	1.	Method of Analysis	97	
	2.	Interpretation of Results for: Group One Leases	99	
	3.	Interpretation of Results for: Group Two Leases	101	

Page No.

4.	Interpretation of Results for: Group Three Leases	105
5.	Interpretation of Results for: Group Four Leases	115
6.	Interpretation of Results for: Group Five Leases	123
7.	Interpretation of Results for: Group Six Leases	133
8.	Interpretation of Results for: Group Seven Leases	142
9.	Interpretation of Results for: Group Eight Leases	152
10.	Interpretation of Results for: Group Nine Leases	161
11.	Summary of Results	172
CONC	LUSIONS AND RECOMMENDATIONS	177
		186
		276
		277
	 5. 6. 7. 8. 9. 10. 11. 	 Group Three Leases 5. Interpretation of Results for: Group Four Leases 6. Interpretation of Results for: Group Five Leases 7. Interpretation of Results for: Group Six Leases 8. Interpretation of Results for: Group Seven Leases 9. Interpretation of Results for: Group Eight Leases 10. Interpretation of Results for: Group Nine Leases

LIST OF FIGURES

Page No.

Maps and Graphs

2.1	Maori Land Court Districts	12
2.2	Relative States of Farm Development on Part XXIII Sample leases	23
3.1	The Tairawhiti Land District	27
3.2	The Cook, Waikohu and Waiapu Counties: Land Tenure and Land Use Map	32
3.3	Superphosphate Use in the East Coast Region	40

Tables

Table I	Breakdown of Part XXIII Lease Population in the Tairawhiti Land District	14
Table II	Part XXIII Hill Country Lease Sample	15
Table III	The Sample's Lease Farm Development Ratings	21
Table IV	Number and Area of Holdings as at June 30th 1976	31
Table V	Spread of Farm Size in the Waiapu County	31
Table VI	Farming Standards in Gisborne Relative to Other Districts	34
Table VII	Fertilizer Costs in the East Coast Region	39
Table VIII	Lessees Relative Farm Management Abilities	91
Table IX	Influences/Factors Affecting States of Development in Group 1(a)	100
Table X	Influences/Factors Affecting States of Development in Group 2(a)	103
Table XI	Influences/Factors Affecting States of Development in Group 2(b)	104
Table XII	Influences/Factors Affecting States of Development in Group 3(a)	107
Table XIII	Influences/Factors Affecting States of Development in Group 3(b)	112
Table XIV	Influences/Factors Affecting States of Development in Group 4(a)	116
Table XV	Influences/Factors Affecting States of Development in Group 4(b)I	121
Table XVI	Influences/Factors Affecting States of Development in Group 4(b)II	122
Table XVII	Influences/Factors Affecting States of Development in Group 5(a)	124

vii

Page No.

Table XVIII	Influences/Factors Affecting Development in Group 5(b)I	States	of	131
Table XIX	Influences/Factors Affecting Development in Group 6(a)	States	of	135
Table XX	Influences/Factors Affecting Development in Group 6(b)I	States	of	137
Table XXI	Influences/Factors Affecting Development in Group 6(b)II	States	of	140
Table XXII	Influences/Factors Affecting Development in Group 7(a)	States	of	145
Table XXIII	Influences/Factors Affecting Development in Group 7(b)I	States	of	148
Table XXIV	Influences/Factors Affecting Development in Group 7(b)II	States	of	149
Table XXV	Influences/Factors Affecting Development in Group 8(b)I	States	of	154
Table XXVI	Influences/Factors Affecting Development in Group 8(b)II	States	of	156
Table XXVII	Influences/Factors Affecting Development in Group 9(b)	States	of	163

LIST OF ABBREVIATIONS

Capital Value		
Farm Management Rating		
Land Development Encouragement Loan		
Lease Farm Development Rating		
Livestock Incentive Scheme		
Ministry of Agriculture and Fisheries		
Part XXIII 1953 Maori Affairs Act		
The Rural Banking and Finance Corporation		
Registered		
A trust constituted under Section 438 of the 1953 Maori Affairs Act		
Stock unit(s)		
Aerial Topdressing Facilities		

ŵ.