Copyright is owned by the Author of the thesis. Permission is given for a copy to be downloaded by an individual for the purpose of research and private study only. The thesis may not be reproduced elsewhere without the permission of the Author.

WIND IN THE SAILS OR CAPTAIN OF THE VA'A?

The Influence of the Global Education Agenda in the Samoan Education System

A research project presented in partial fulfilment of the requirements for the degree of

Master of International Development

at Massey University, Palmerston North, New Zealand

Nina Lucia Tu'i

2015

ABSTRACT

The aim of this research was to explore the influence of an international education agenda, particularly through the Education for All goals and Millennium Development Goal (MDG) 2, on the education system of Samoa. The findings of the research indicate that the priorities of the Samoan education policy are closely related to this second Millennium Development Goal, in particular with regards to access to education. Samoan education policies also relate to the emerging Sustainable Development Goals (SDGs) when addressing educational quality. The emphasis on international goals is problematic as these goals do not take into consideration the context or culture-specific needs of the country, but rather reflect a combination of various underlying theories such as rights-based approaches and economic theories. The involvement of donors in the education system of Samoa was found to be strongly influenced by MDG 2. It also became evident that donors give priority to their own interests and their funding can easily change as priorities in development shift. This research has also found that there is an indigenous education agenda being constructed by rich academic discussions about the goals and purpose of education in the Pacific. These discussions are reinforced by selected regional initiatives, such as the Re-thinking Education Initiative and the Pacific Regional Initiative for the Delivery of basic Education (PRIDE). Pacific education experts point out the importance of education being culturally relevant, as the current system is perceived as an alien force, and describe how, by its nature, the education system imposes incompatible values on the children of the Pacific. The Samoan education system was found to set its own course, while also incorporating international goals, donor priorities, the national level priorities and ideas presented by Pacific authors on education.

ACKNOWLEDGEMENTS

"Regard man as a mine rich in gems of inestimable value. Education can, alone, cause it to reveal its treasures, and enable mankind to benefit therefrom..."

(Bahá'u'lláh, 2005, pp. 259-60)

My research is inspired by the knowledge that all individuals have great potential, and that education is the means to reveal this potential and allow communities to flourish from the valuable contributions of all its members. This research project is dedicated to the young people of the Pacific Islands. The joy, humility, perseverance in the face of adversity, spirit of selfless service, eagerness to learn and true friendship that I have enjoyed in working alongside so many young Pacific Islanders is such a blessing. Education will always be my passion, because of the transformation that it can facilitate in allowing the "gems" of potential to shine through.

The completion of this research project was only possible through the loving support of many people. Thank you to my wonderful husband Stewart, who took charge of all household duties, who provided me with a constant supply of snacks and cups of tea, suffered through the 'one-track-thesis-mind' final stages and ensured that I was not wasting time procrastinating. Thank you, 'ofa lahi atu!

Thank you to my family, Mum, Dad and Tarn, who although we are separated by a vast ocean, continue to support me in all of my endeavours, believe in my abilities and encourage me to pursue my studies. The constant reminders, enquiries, confidence boosts and unconditional love helped me make it through. Thank you to my colleagues and dear Baha'i friends throughout the Pacific, in Tonga, Samoa and now Fiji, you are an inspiration and such an amazing group of people to serve alongside. May God continue to bless your efforts to release the potential of the young people in the Pacific Islands.

Last but certainly not least, a huge thank you to my supervisor Dr. Maria Borovnik, who I can honestly say, without which, I may not have made it this far. Maria, your apologies for being 'blunt' were always entirely unnecessary. I have found your honesty, encouragement, deadlines and direction, nothing but helpful, and always done with a smile, a great deal of genuine consideration and warm wishes. Your academic guidance and genuine interest in my research was invaluable throughout this process, I am sure that our paths will continue to cross as we work with youth in the Pacific. Keeping me on track has been a difficult task – doing my research project while working full time, moving countries, starting a new job, multiple illnesses and all else – but a challenge that you were up to when many would have given up on me. Finishing this research project has been an accomplishment that both of us can be proud of! Sincerely, thank you so much.

TABLE OF CONTENTS

Abstractiii		
Acknowledgementsiv		
Table of Contents vi		
List of Figures ix		
Acronymsx		
Glossaryxii		
Chapter 1: Introduction 1		
1.1. Research Background		
1.2. Significance and Rationale of the Research		
1.3. Brief Introduction to Samoa		
1.4. Research Aims, Questions and Approach 4		
1.5. Methodology		
1.6. Ethics		
1.7. Research Project Outline		
Chapter 2: Literature Review: "Education for Development"?		
2.1. Emergence of a Global Agenda for Education7		
2.1.1. International Development and Education		
2.1.2. Millennium Development Goals and Education for All Goals10		
2.1.3. Post-2015 Sustainable Development Goals14		
2.2. Educational Aid delivery15		

2.2	.1.	Donor Priorities and Approach	16
2.2	.2.	The Needs of Recipients of Development Assistance	16
2.2	.3.	Donor-Recipient Relationships: Partnership?	17
2.3.	Cha	pter Conclusions	18
Chapter 3: Overseas Development Assistance for Education in the Pacific			21
3.1.	The	Pacific and Overseas Development Assistance	21
3.2.	Voic	ces from the Pacific: An Indigenous Education Agenda?	24
3.2	.1.	Pacific Conceptions of Education	25
3.2 Pec		The Re-Thinking Pacific Education Initiative by Pacific Peoples for Pa	
3.2	.3.	The Pacific Regional Initiatives for the Delivery of (basic) Education	28
3.2	.4.	The Pacific Education Development Framework	30
3.3.	Cha	pter Conclusions	30
Chapter	4: Sa	moan Education Policy and Development	33
4.1.	The	Samoan Development Context	33
4.2.	Edu	cation in Samoa	38
4.2	.1.	Goals and Purpose of Education	39
4.2	.2.	Samoan Education Policies	41
4.2	.3.	Education systems in Samoa	42
4.3.	Cha	pter Conclusions	45
Chapter	5: Sa	moan National Priorities and International Pressures	47
5.1.	Inte	rnational Aid Agency Priorities on Education	47

5.2	1.1. Australian Overseas Development Assistance	
5.2	1.2. New Zealand Overseas Development Assistance	52
5.2.	Samoan National Priorities	55
5.2	2.1. Education Priorities	56
5.2	2.2. Recent ODA Supported Projects in Samoa	57
5.3.	Comparison of International and National Level Education Priorities	58
5.4.	Chapter Conclusions	61
Chapter	er 6: Discussion and Conclusions	63
6.1.	Reflections on the Aims of this Research Project and Research Appro	ach63
6.2.	Summary of Key Issues	64
6.3.	Discussion in Response to Research Question 1	66
6.4.	Discussion in Response to Research Question 2	68
6.5.	Discussion in Response to Research Question 3	69
6.6.	Research Conclusions	71
Referen	nces	75

LIST OF FIGURES

Figure 5.1: "A new strategic framework for the aid program" (Australian Government
Department of Foreign Affairs, 2014b, p. 2)49
Figure 5.2: Australian Government DFAT 2014/15 estimated allocation by sector
(Australian Government Department of Foreign Affairs and Trade, 2015)50
Figure 5.3: New Zealand Aid Allocation by Sector (data from New Zealand MFAT Aid
Programme, 2012, p. 20)53
Figure 5.4: Allocated New Zealand ODA in Samoa (data from New Zealand Ministry of
Foreign Affairs and Trade Aid Programme, 2014)55
Figure 5.5: Budget allocation for education goals by the Samoa Ministry of Education
(data from: MESC, 2013, pp. 48-50)60
Figure 5.6: Allocation of aid funds to the goals set by the Samoa Ministry of Education
(data from: MESC, 2013, pp. 48-50)60

ACRONYMS

ADB	Asia Development Bank
CIA	Central Intelligence Agency
DFAT	Department of Foreign Affairs and Trade (Australia)
EFA	Education for All
ESP II	Education Sector Plan II
FBEAP	Forum Basic Education Action Plan
FEdMM	Forum Education Ministers Meeting
FPICs	Forum Pacific Island Countries
GDP	Gross Domestic Product
GNI	Gross National Income
IDTs	International Development Targets
MDGs	Millennium Development Goals
MESC	Ministry of Education, Sports and Culture
MFAT	Ministry of Foreign Affairs and Trade (New Zealand)
MWCSD	Ministry of Women, Culture and Social Development
NGOs	Non-Governmental Organisations
ODA	Overseas Development Assistance
OECD	Organisation for Economic Cooperation and Development
PIFS	Pacific Islands Forum Secretariat
PILNA	Pacific Islands Literacy and Numeracy Assessment
PRIDE	Pacific Regional Initiatives for the Delivery of (basic) Education
PSET	Post-School Education and Training
RPEIPP	Rethinking Pacific Education Initiative for Pacific People by Pacific
SDGs	Peoples Sustainable Development Goals
SPBEQ	Secretariat of the Pacific Board for Educational Quality

SPC	Secretariat of the Pacific Community
SPECA	Samoa Primary Education Certification Assessment
SPELL	Samoa Primary Education Literacy Level Tests
SWAp	Sector-Wide Approach
TVET	Technical Vocational Education and Training
UNDP	United Nations Development Programme
UNESCO	United Nations Education, Scientific and Cultural Organisation
UNICEF	United Nations

GLOSSARY

Fa'asamoa	Referring to the 'Samoan way of life'
Va'a	Traditional sailing ship or canoe of Samoa
Matai	Samoan Elder, Leader, Chief
Kakala	Tongan word for a flower garland
ʻainga	Extended family unit in Samoan

Massey Documents by Type

Research Reports

Wind in the sails or captain of the Va'a? : the influence of the global education agenda in the Samoan education system : a research project presented in partial fulfilment of the requirements for the degree of Master of International Development at Massey University, Palmerston North, New Zealand

Tu'i, Nina Lucia

2015

http://hdl.handle.net/10179/7388 14/03/2024 - Downloaded from MASSEY RESEARCH ONLINE